

Federal Planning Bureau
Brussels, 17 May 2018

Insights in a clean energy future for Belgium

Impact assessment of the 2030 Climate & Energy Framework

Dominique Gusbin & Danielle Devogelaer
Energy-Transport team (Sectoral Directorate)



Content

1. Introduction: context, scenarios, hypotheses
2. Some key results : GHG emissions-energy-cost figures
 - 5 dimensions of the Energy Union
 - (1) Decarbonisation (GHG, RES)
 - (2) Energy efficiency
 - (3) Energy security
 - (4) Internal energy market
 - (5) Research, innovation and competitiveness

+ some economic impacts

1. Introduction



Context

- **FPB's Long Term Energy Outlook** (since 2001 & every 3 years)
 - ✓ Scenario analysis (REF, policy scenarios, sensitivities)
 - ✓ Complemented by Impact Assessment for BE of EU climate & energy strategies (since 2008)
- **2030 EU Climate and Energy Framework & Low carbon economy Roadmap** (2011-2014)
- **The Clean Energy Package** (Nov 2016)
 - Governance Regulation → Integrated national energy and climate plans (NECP)
- **Interfederal Energy Pact** (Dec 2017)
 - Belgium's energy vision & strategy to 2050

NECP (NEKP-PNEC)

- In a nutshell
 - ✓ **What?** 5 dimensions: targets, policies & measures, projections (WEM & WAM), impact assessment, etc.
 - ✓ **Who?** 3 Regions and the Federal State
 - ✓ **When?** Draft by the end of 2018, final version by the end of 2019
- Federal Planning Bureau's involvement
 - ✓ **Support and expertise** for the analytical part of the plan (Part B)
 - ✓ **Scenario analysis:** projections and IA
“benchmark”



Ceci n'est pas une pipe.
magritte

Scenarios

- **Reference scenario (REF):** “unchanged policy” + 2020 binding targets

Published in Oct 2017

- **Policy scenarios :** compatible with the 2030 EU Climate and Energy framework and 2050 EU GHG reductions

Working Paper 5-18

→ 3 *policy scenarios* compared to *REF*:

Alt1, *Alt2* and *Alt3* which differ according to GHG reductions (in 2030 compared to 2005) in the Belgian non-ETS, reflecting flexibilities provided in the ESR

Alt1: -27% < *EUCO30* (EC, 2016)

Alt2: -32%

Alt3: -35% = proposed target for BE

Assumptions

- *REF and policy scenarios*: same assumptions as to economic activity, demography, fossil fuel prices, ...
 - e.g. GDP grows by 1.4% per year on average between 2015 and 2030; population by 0.4% and the number of households by 0.6%
- *Policy scenarios*: designed to meet the 2030 targets at EU level
 - GHG** emission reductions: at least 40% (total); 43% (ETS); 30% (non-ETS)
 - RES**: at least 27% share in gross final energy consumption
 - EE**: 30% reduction compared to PRIMES REF2007
 - and GHG reductions of 80% in 2050 (at EU level)
 - Alt1*: same approach as for *EUCO30*
 - Alt2* → *Alt3*: starting from *Alt1*, gradual increase in electrification of final uses (e.g. EVs, HP) → growing non-ETS reductions

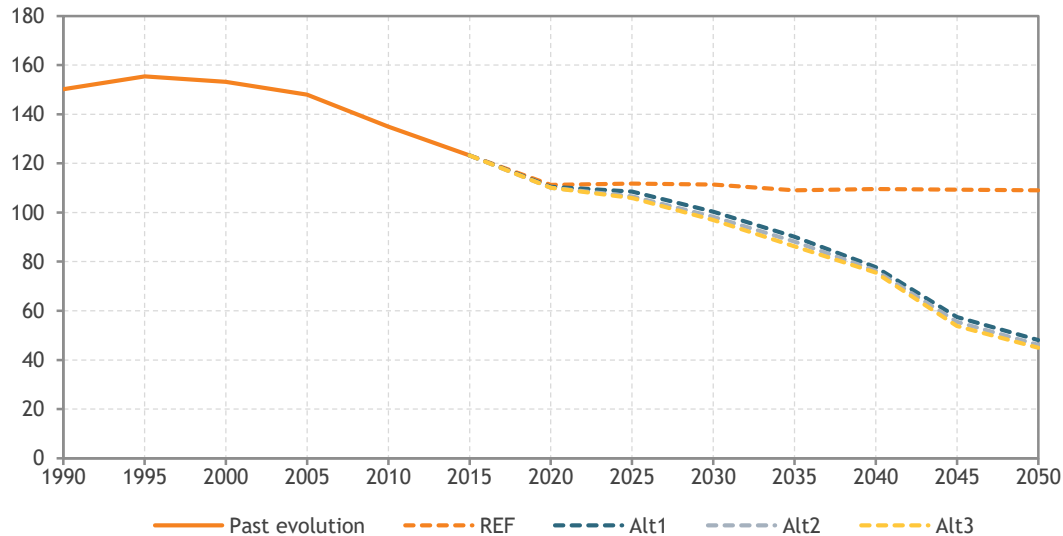
2. Some key results

(focus on 2030 & 2040)



(1) Decarbonisation - GHG emissions (I)

Total GHG emissions (Mt CO₂-eq.) - reductions compared to 1990



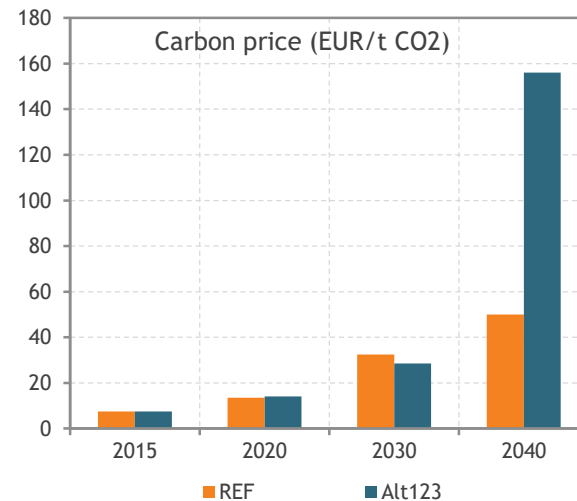
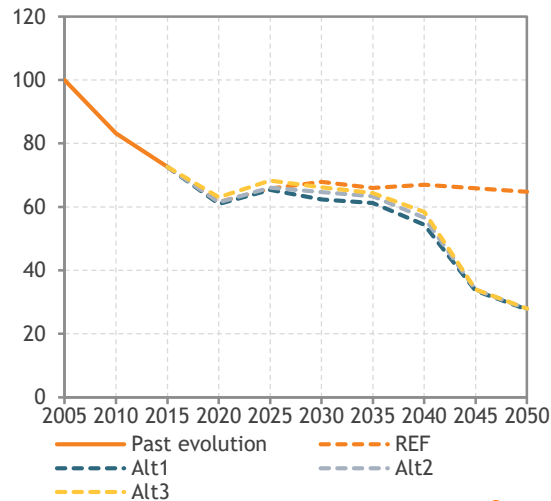
Source: FPB (WP 05-18).

REF: decrease to 2020 (-26%) followed by a stabilisation 2020-2050

Policy scenarios: steady decrease; 2030: 1/3; 2040: 1/2; 2050: -70%
vs. -40% in 2030 and -80% in 2050 at EU level

(1) Decarbonisation - GHG emissions (II)

ETS GHG emissions (Index 100 = 2005)



Source: FPB (WP 05-18).

REF: decrease to 2020 (-38%) followed by an increase to 2030 and then a stabilisation 2030-2050 (-32%)

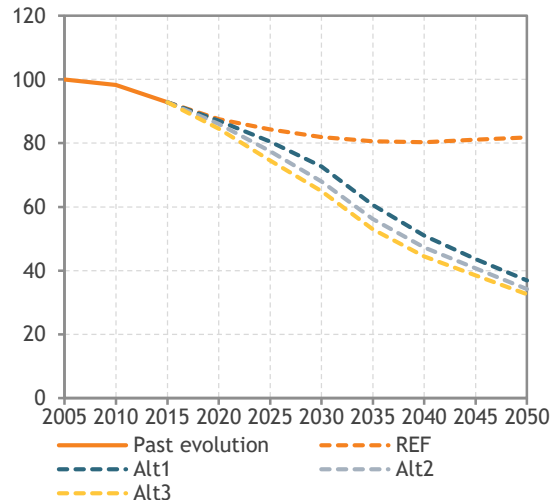
Policy scenarios: -34/38% in 2030; -42/46% in 2040; -72% in 2050

vs. -43% in 2030 and -90% in 2050 at EU level

Drivers: lower cap on EU ETS trajectory translates into different carbon prices compared to REF and increasing levels of electrification from Alt1 to Alt3 (power generation belongs to ETS)

(1) Decarbonisation - GHG emissions (III)

Non-ETS GHG emissions (Index 100 = 2005)



Source: FPB (WP 05-18).

REF: decrease to 2035 (-20%) followed by a stabilisation to 2050

Policy scenarios: steady decrease; 2030: -27/35%; 2040: -49/56%; 2050: -63/67%

vs. -30% in 2030 at EU level

Drivers: higher standards, EE values, lower behavioural discount rate compared to REF and different levels of electrification (e.g. EVs, HP)

(1) Decarbonisation - GHG emissions (IV)

Sectoral results: $GHG = \text{activity} * \underbrace{\text{energy/activity}}_{\text{Energy intensity}} * \underbrace{GHG/\text{energy}}_{\text{Carbon intensity}}$

- **Power generation**: decrease compared to REF which depends on the degree of electrification in the final demand sectors
- **Industry (ETS & non-ETS)** : similar to REF in 2030; slight decrease compared to REF in 2040 (< carbon intensity)
- **Buildings (residential & tertiary)**: dramatic decrease compared to REF < energy and carbon intensity
- **Transport (passenger & freight)**: decrease compared to REF < energy (2030) and carbon intensity (2040); pass. vs. freight

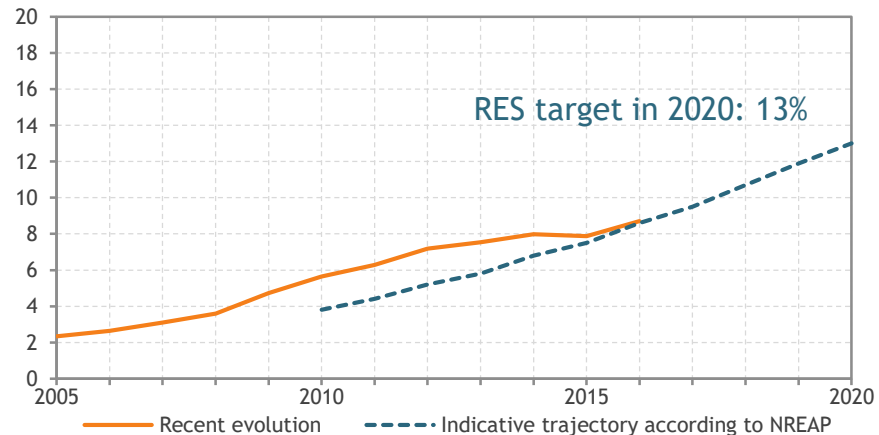
| 2030-Alt3 | wrt to 2005 | wrt to REF |
|---------------|-------------|------------|
| Power sector | -35% | -8% |
| Energy branch | -22% | -3% |
| Industry | -35% | 0% |
| Residential | -60% | -48% |
| Tertiary | -59% | -41% |
| Transport(*) | -20% | -11% |
| Others | -27% | 0% |

(*) excl. aviation

(1) Decarbonisation - RES (I)

RES in gross final energy consumption

- Recent development (source: NRP2018)



- Projections

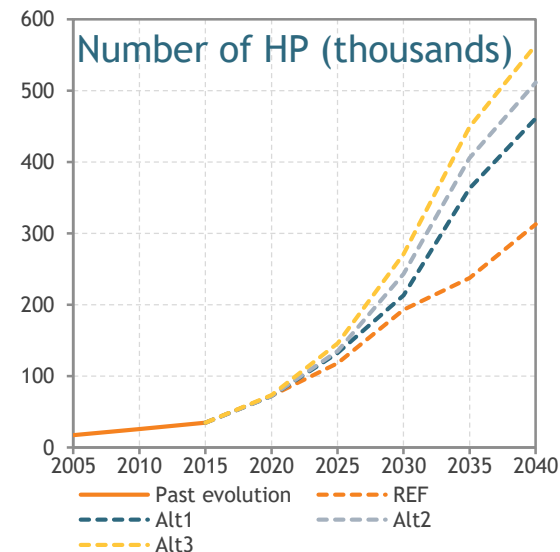
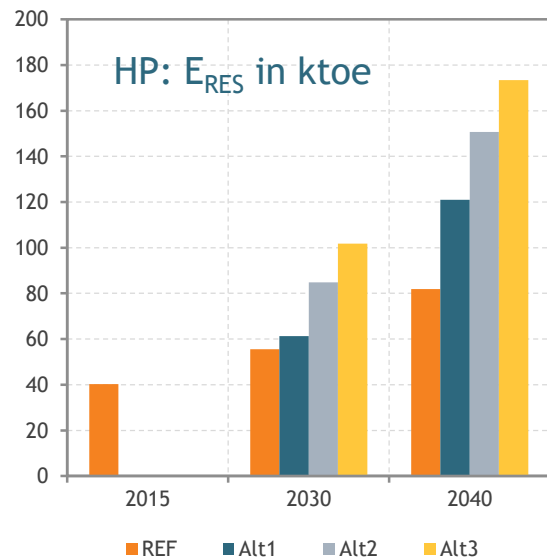
| | 2015 | | 2030 | | | | 2040 | | |
|-------------|------|-----|------|------|------|-----|------|------|------|
| | | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| Overall RES | 8 | 15 | 18 | 19 | 20 | 17 | 30 | 31 | 32 |
| RES-H&C | 8 | 14 | 14 | 15 | 15 | 16 | 24 | 24 | 25 |
| RES-E | 15 | 28 | 37 | 37 | 38 | 30 | 44 | 44 | 44 |
| RES-T | 3 | 12 | 15 | 16 | 17 | 14 | 70 | 72 | 74 |

(1) Decarbonisation - RES (II)

RES-H&C

| | 2015 | | 2030 | | | | 2040 | | |
|---------|------|-----|------|------|------|-----|------|------|------|
| | | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| RES-H&C | 8 | 14 | 14 | 15 | 15 | 16 | 24 | 24 | 25 |

Industry + **building**; Biomass + solar thermal + **heat pumps (HP)**; **FED**



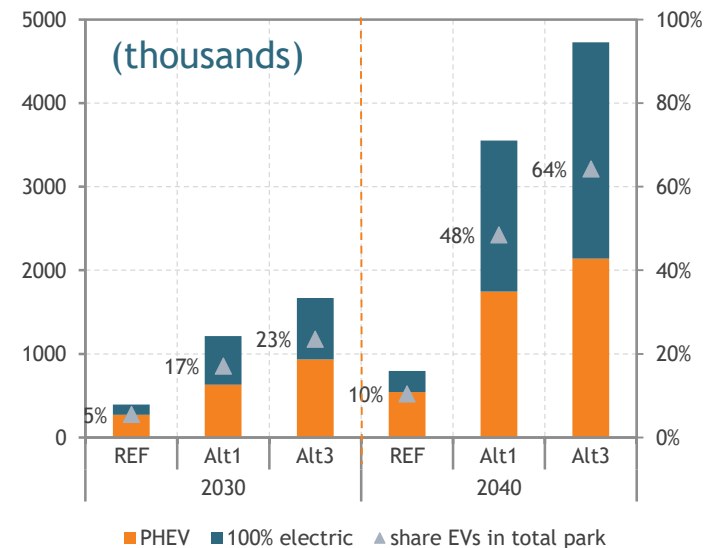
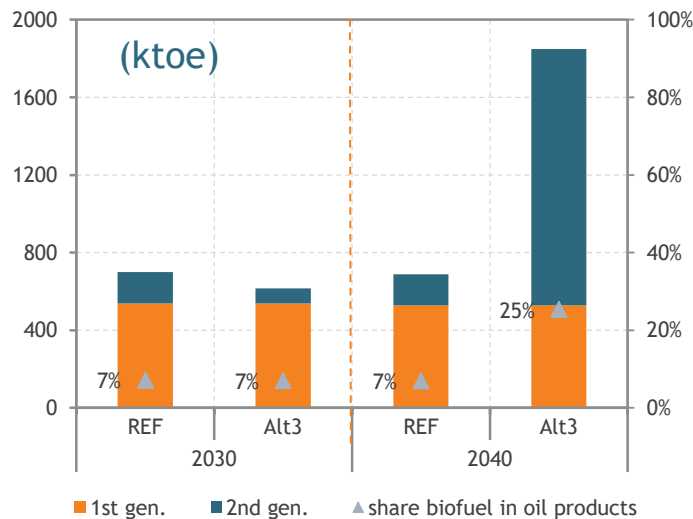
(1) Decarbonisation - RES (III)

RES-T

Accounting rules for 2nd gen. & EVs

| | 2015 | 2030 | | | 2040 | | | | |
|-------|------|------|------|------|------|-----|------|------|------|
| | | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| RES-T | 3 | 12 | 15 | 16 | 17 | 14 | 70 | 72 | 74 |

Biofuels (1st & 2nd generation) + electricity from RES; FED

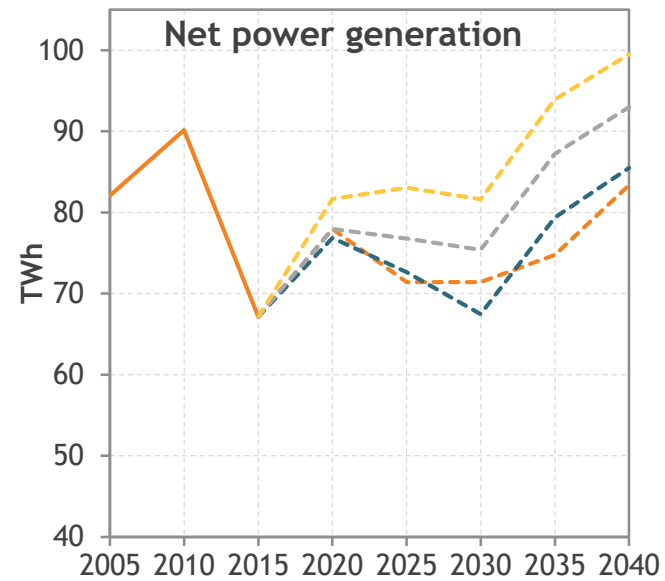
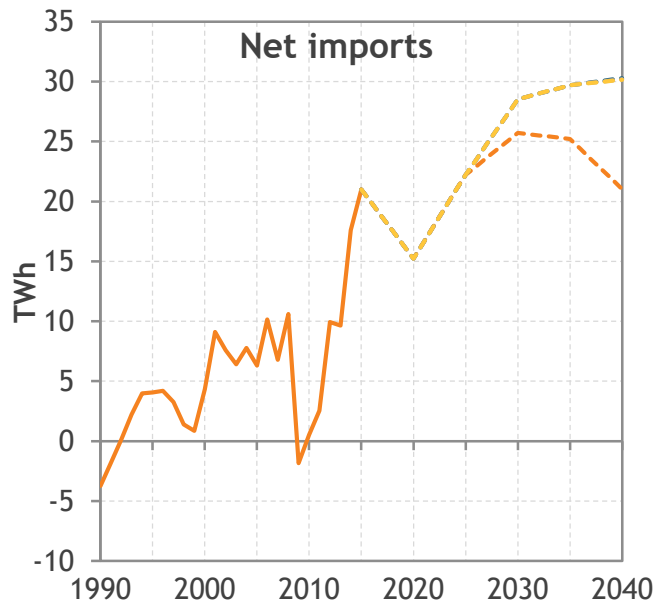


(1) Decarbonisation - RES (IV)

RES-E

| | 2015 | | 2030 | | | | 2040 | | |
|-------|------|-----|------|------|------|-----|------|------|------|
| | | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| RES-E | 15 | 28 | 37 | 37 | 38 | 30 | 44 | 44 | 44 |

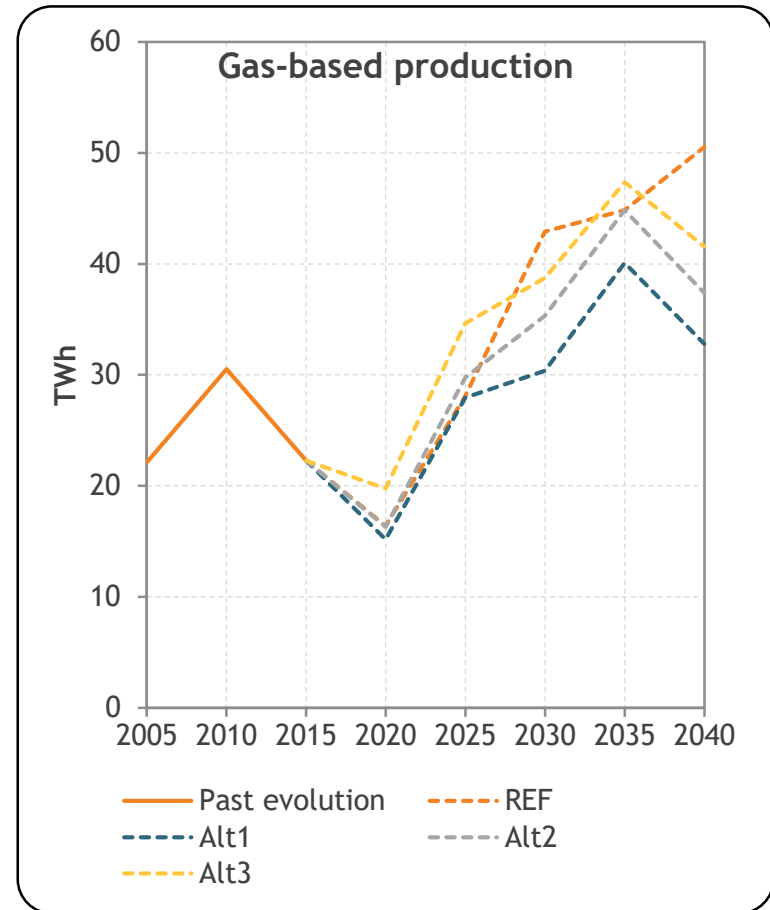
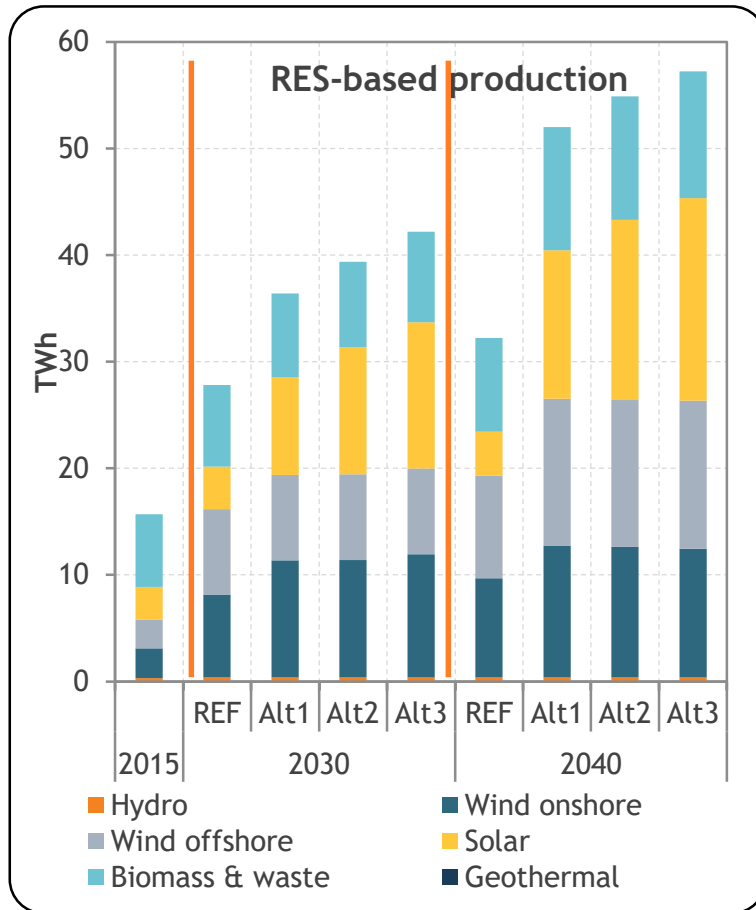
Electricity imports + domestic generation of electricity



— Past evolution - - - REF
- - - Alt1 - - - Alt2
- - - Alt3

Source: FPB (WP 05-18).

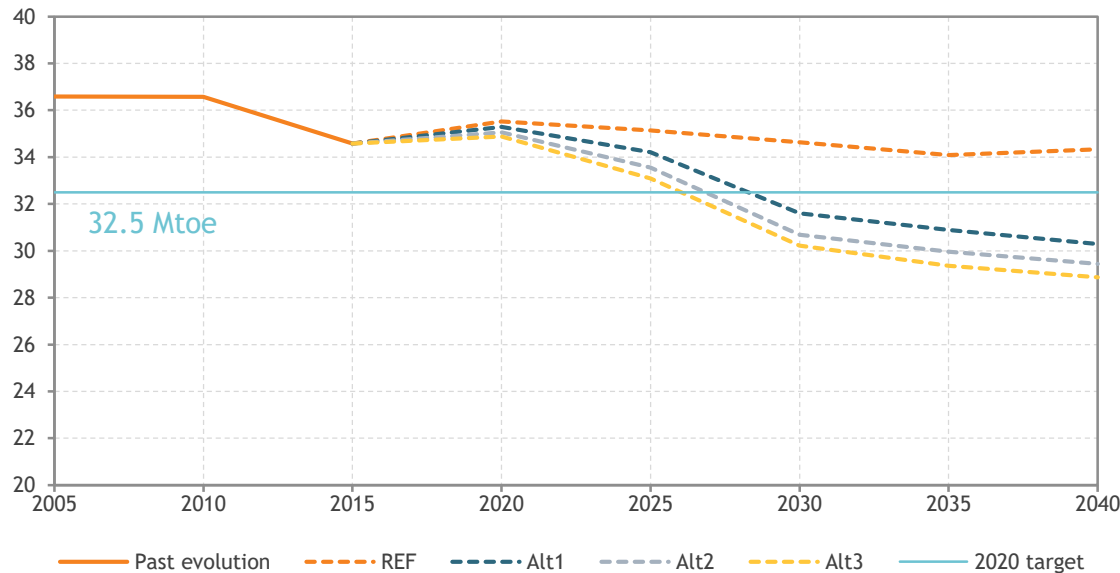
(1) Decarbonisation - RES (V)



Source: FPB (WP 05-18).

(2) Energy efficiency (I)

Final energy demand (Mtoe): REF and policy scenarios



REF

compared to 2005

-5% in 2030

-6% in 2040

Source: FPB (WP 05-18).

Policy scenarios

compared to 2005: -14 to -17% in 2030; -17 to -21% in 2040

compared to REF: -9 to -13% in 2030; -12 to -16% in 2040

(2) Energy efficiency (II)

Final energy demand: sectoral analysis

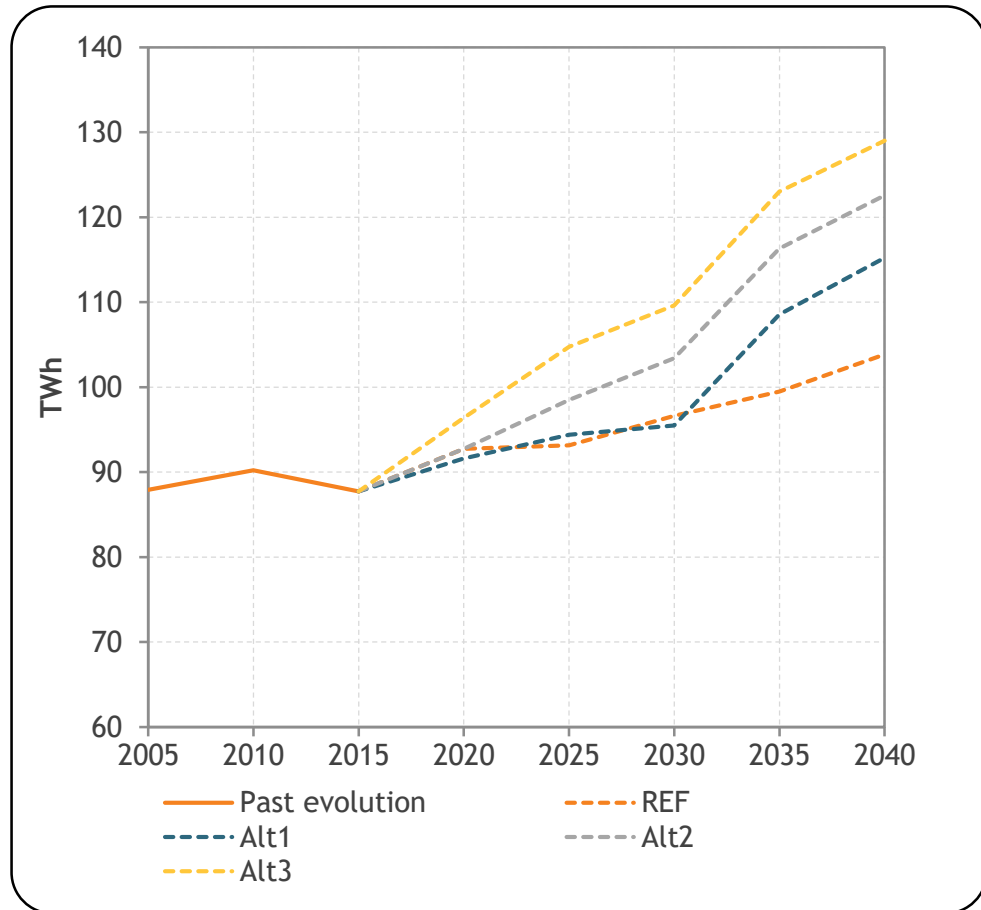
| | 2015 | 2030 | | | | 2040 | | | |
|-------------|------|------|------|------|------|------|------|------|------|
| (Mtoe) | | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| Industry | 10.7 | 10.2 | 10.1 | 10.1 | 10.1 | 9.4 | 9.4 | 9.4 | 9.4 |
| Residential | 8.1 | 8.6 | 7.1 | 6.6 | 6.3 | 8.6 | 7.2 | 6.7 | 6.4 |
| Tertiary | 5.3 | 5.5 | 4.7 | 4.3 | 4.2 | 5.8 | 4.8 | 4.4 | 4.3 |
| Transport | 10.4 | 10.3 | 9.6 | 9.6 | 9.5 | 10.5 | 9.0 | 8.9 | 8.8 |

- **Industry**: decrease wrt 2015; similar consumption level REF/policy scenarios
- **Residential & tertiary**: increase in REF wrt 2015; decrease in policy scenarios compared to REF (better insulation, more efficient equipment (e.g. HP))
⇒ 200 kWh/sqm in 2015 → 102 kWh/sqm in 2040 (Alt3)
- **Transport**: almost stable in REF; decrease in policy scenarios compared to REF (more stringent CO₂ standards cars/vans, EVs)

(2) Energy efficiency (III)



- Called-up electrical power
Volume <> energy efficiency
- AAGR
2005-2015
0.0%
2015-2040
REF: 0.5%
Alt: 0.8%-1.1%

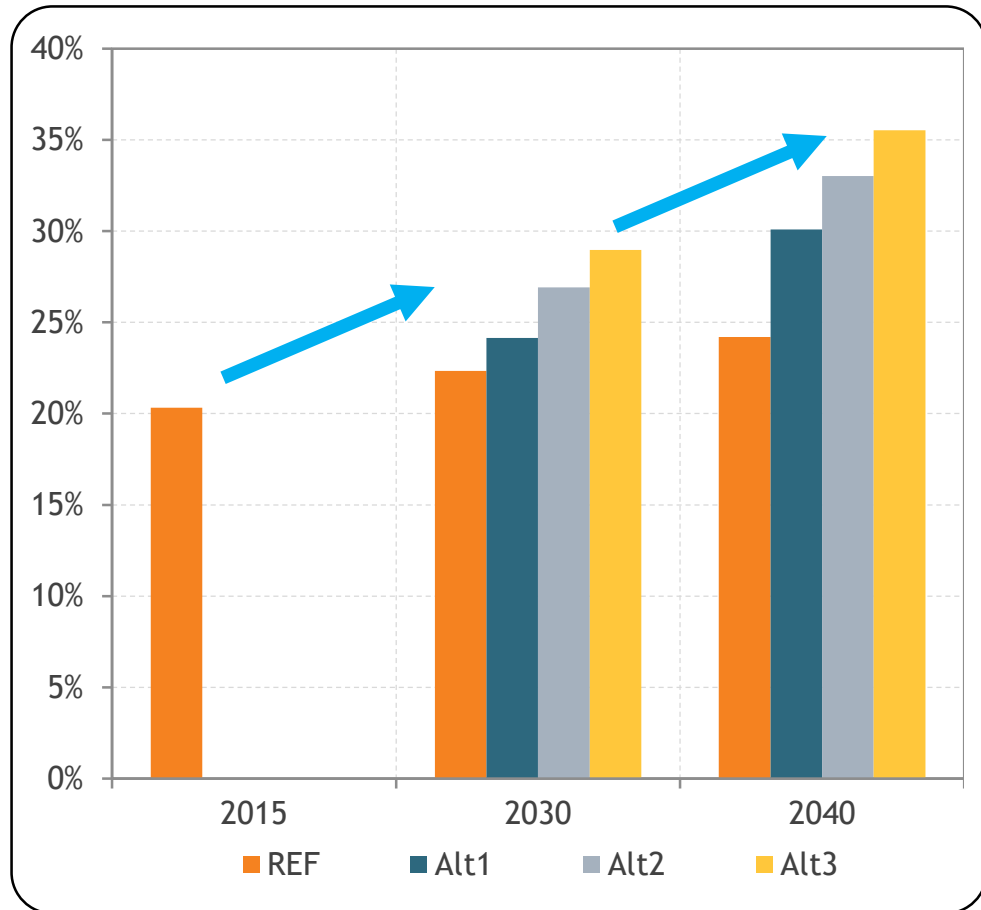


Source: FPB (WP 05-18).

(2) Energy efficiency (IV)



- From 1/5th ...
... to 1/4th-1/3th of Final Energy Demand in 2040
- Electrification
- Impact 2030 Framework on
 - Electricity Demand
 - Import level
 - Domestic generation
 - Investments



Source: FPB (WP 05-18).

(3) Energy security (I)

Primary energy mix: share in REF and policy scenarios

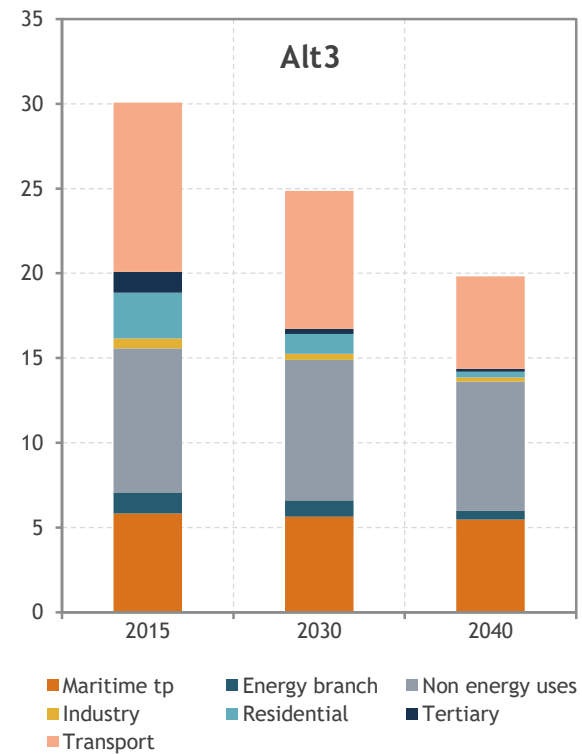
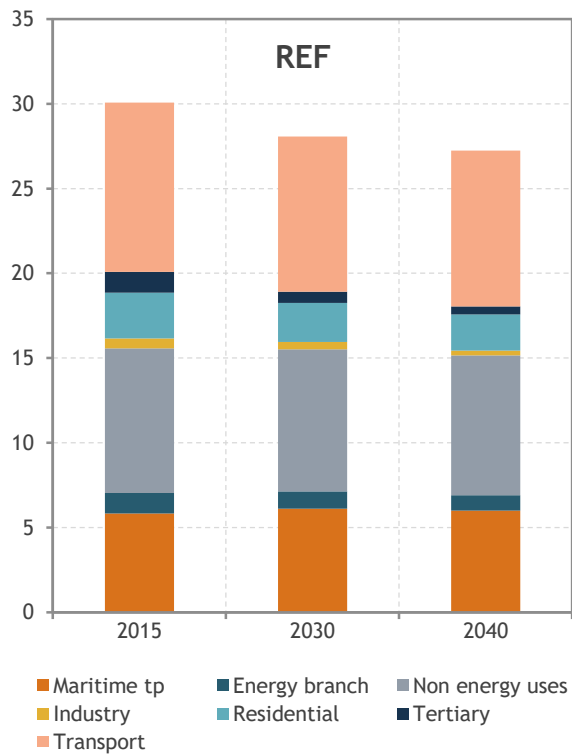
| | 2015 | | 2030 | | | | 2040 | | |
|-------------|------|-----|------|------|------|-----|------|------|------|
| (%) | | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| Solid fuels | 7 | 4 | 4 | 5 | 5 | 3 | 3 | 3 | 3 |
| Oil | 35 | 34 | 32 | 31 | 30 | 32 | 20 | 20 | 19 |
| Natural gas | 29 | 41 | 38 | 38 | 38 | 43 | 38 | 38 | 39 |
| Nuclear | 15 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| Electricity | 4 | 6 | 7 | 7 | 7 | 5 | 7 | 8 | 8 |
| RES | 10 | 16 | 19 | 20 | 20 | 17 | 31 | 31 | 31 |

REF: coal (nuclear) decreases; oil stable; natural gas, electricity and RES increase

Policy scenarios compared to REF: coal stable; oil decreases especially after 2030; natural gas decreases slightly; RES increases dramatically (2nd energy form in 2040)

(3) Energy security (II)

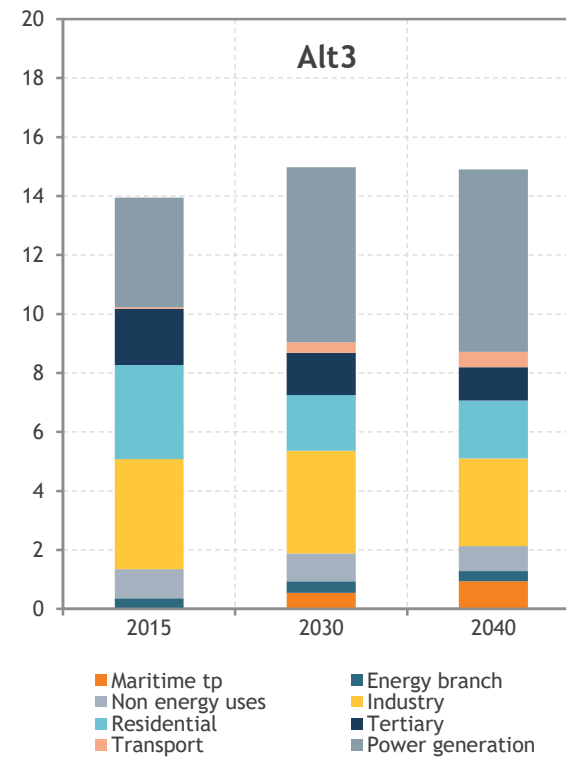
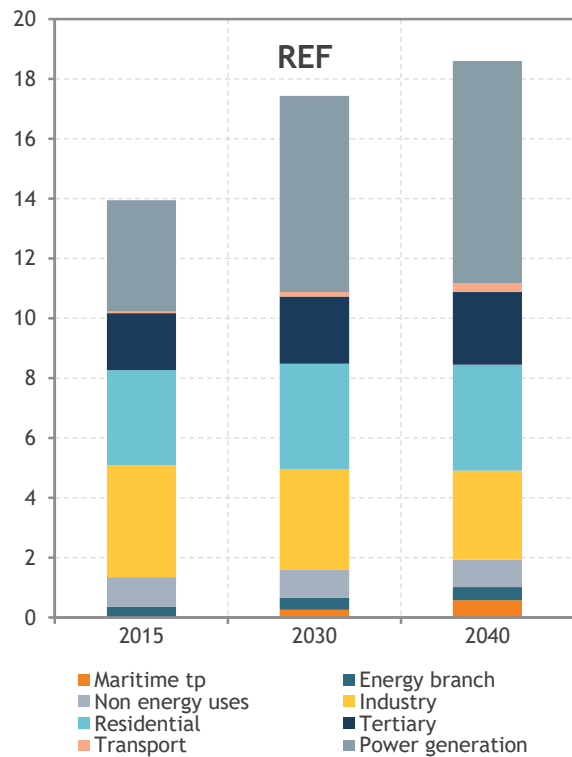
Oil requirements: Alt3 vs. REF



Source: FPB (WP 05-18).

(3) Energy security (III)

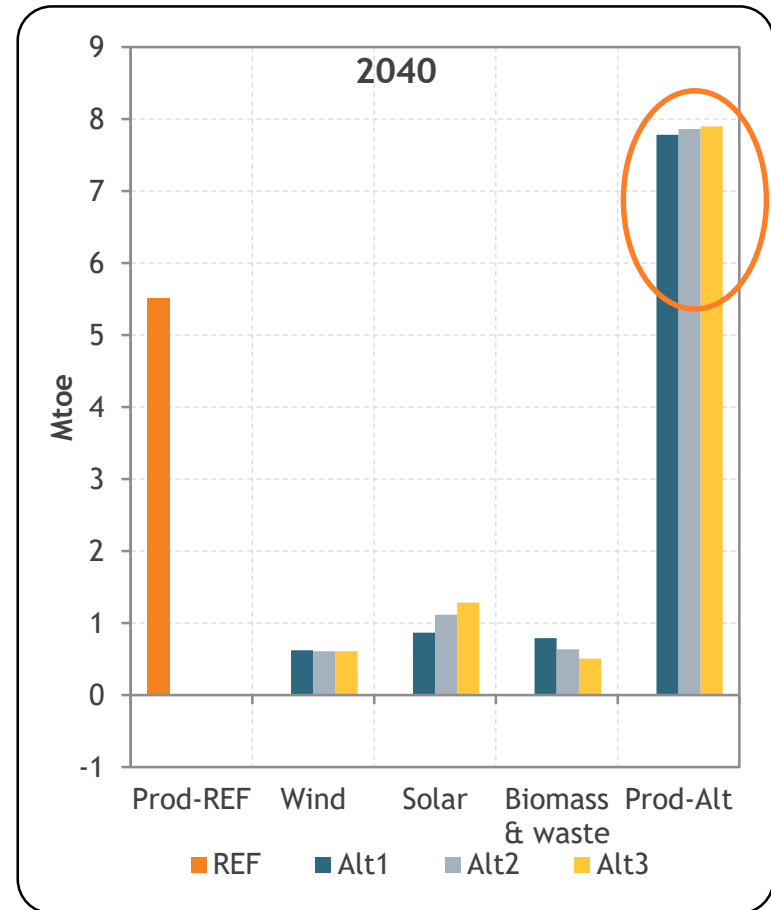
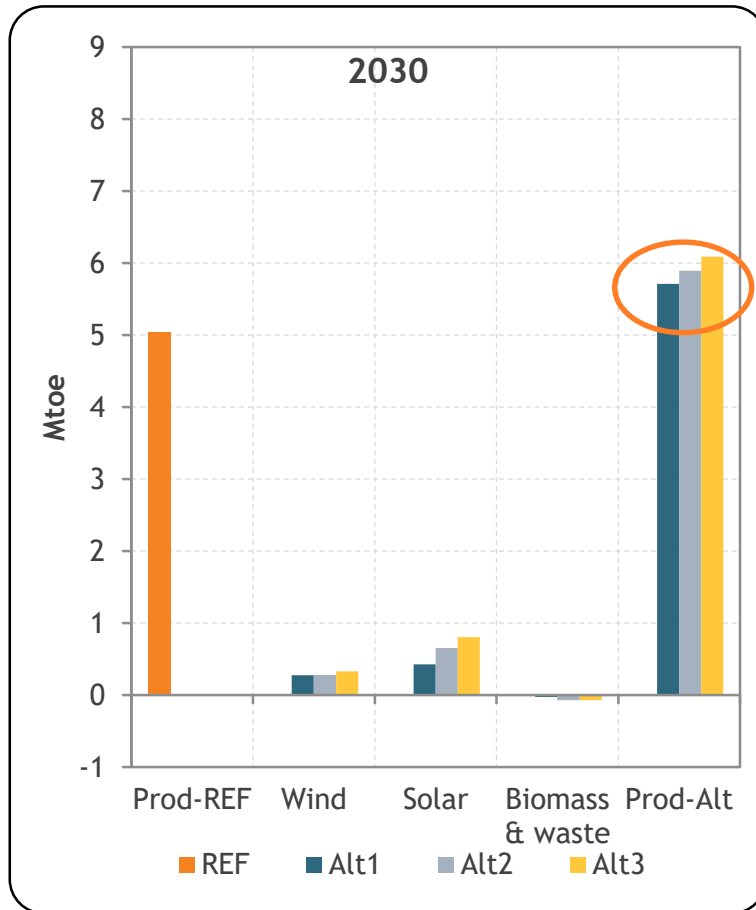
Natural gas requirements: Alt3 vs. REF



Source: FPB (WP 05-18).

(3) Energy security (IV)

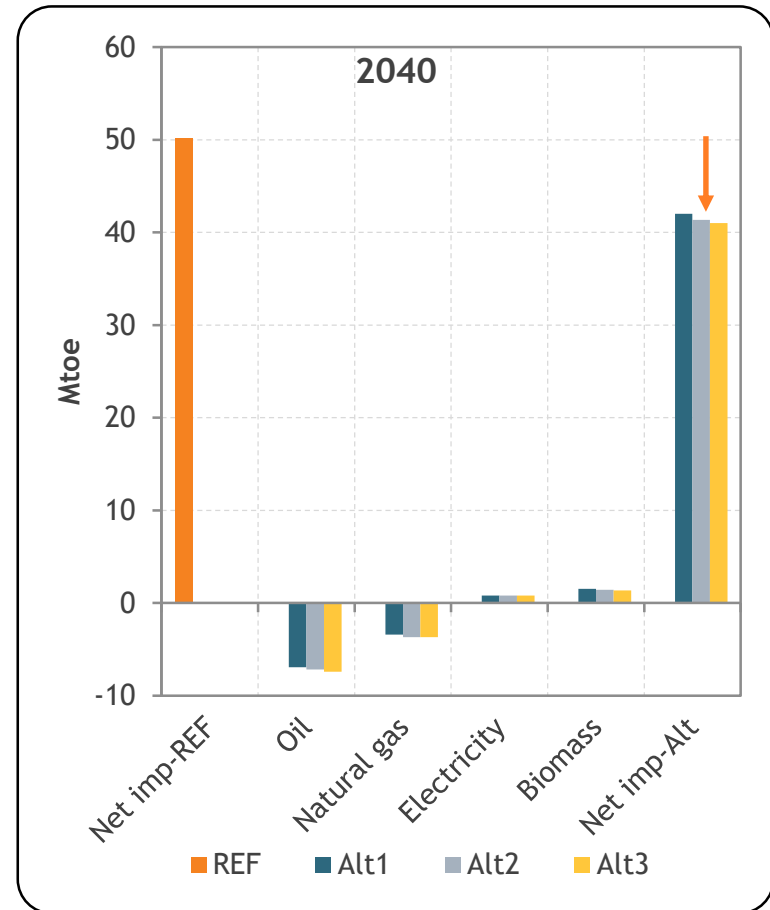
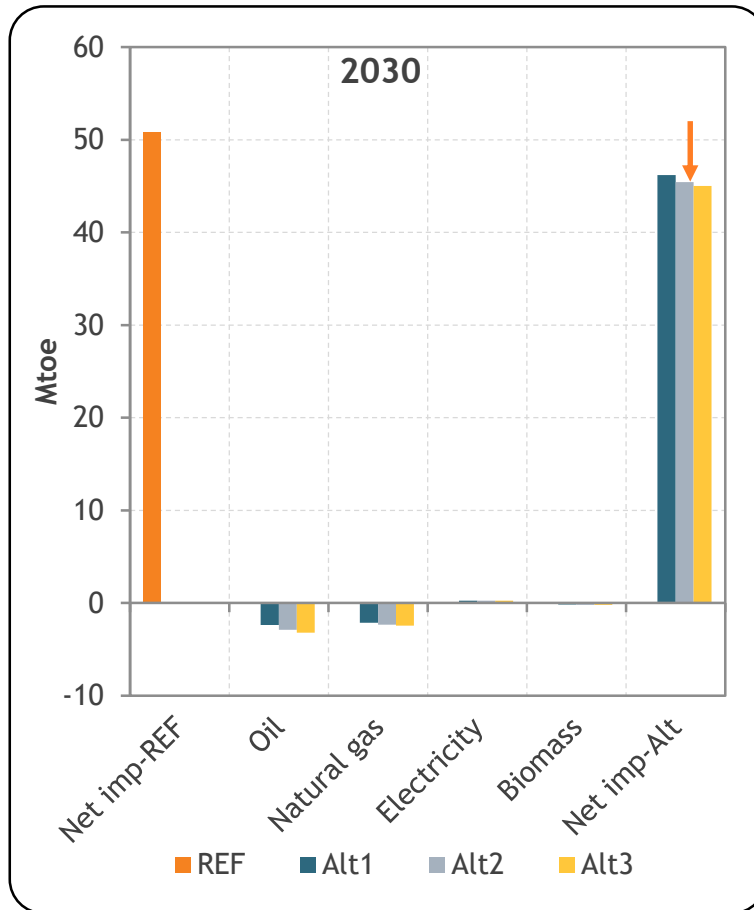
Domestic energy production



Source: FPB (WP 05-18).

(3) Energy security (V)

Net energy imports



Source: FPB (WP 05-18).

(3) Energy security (VI)



- Not projected to decrease, but...
 - ... marginally smaller than REF
- Reduction in net imports + reduction in energy needs (EE)
- Diversified portfolio of supplier countries and routes

| | 2015 | | 2030 | | | | 2040 | | |
|---|------|------|------|------|------|------|------|------|------|
| | | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| % | 84.3 | 91.0 | 89.0 | 88.5 | 88.1 | 90.1 | 84.4 | 84.0 | 83.8 |



(4) Internal energy market

Natural gas and electricity

(Net) imports (see previous slides)

(5) R&D and competitiveness



Unit energy cost in industry (in % of VA)

- ✓ Analogy with the unit labour cost
- ✓ Unit energy cost = energy intensity * energy price

| 2015 | | 2030 | | | | 2040 | | |
|------|------|------|------|------|------|------|------|------|
| | REF | Alt1 | Alt2 | Alt3 | REF | Alt1 | Alt2 | Alt3 |
| 18.6 | 22.3 | 21.6 | 21.5 | 21.4 | 20.8 | 21.6 | 21.6 | 21.5 |

REF: 20% increase in 2030 (< energy price) followed by a decrease by 7% in 2040 (< energy intensity)

Policy scenarios compared to REF: decrease by some 4% in 2030; increase by some 4% in 2040

But: more (detailed) figures are needed to address the issue (evolution in other MS and outside EU, at industry level, etc.)

Some economic impacts (I)

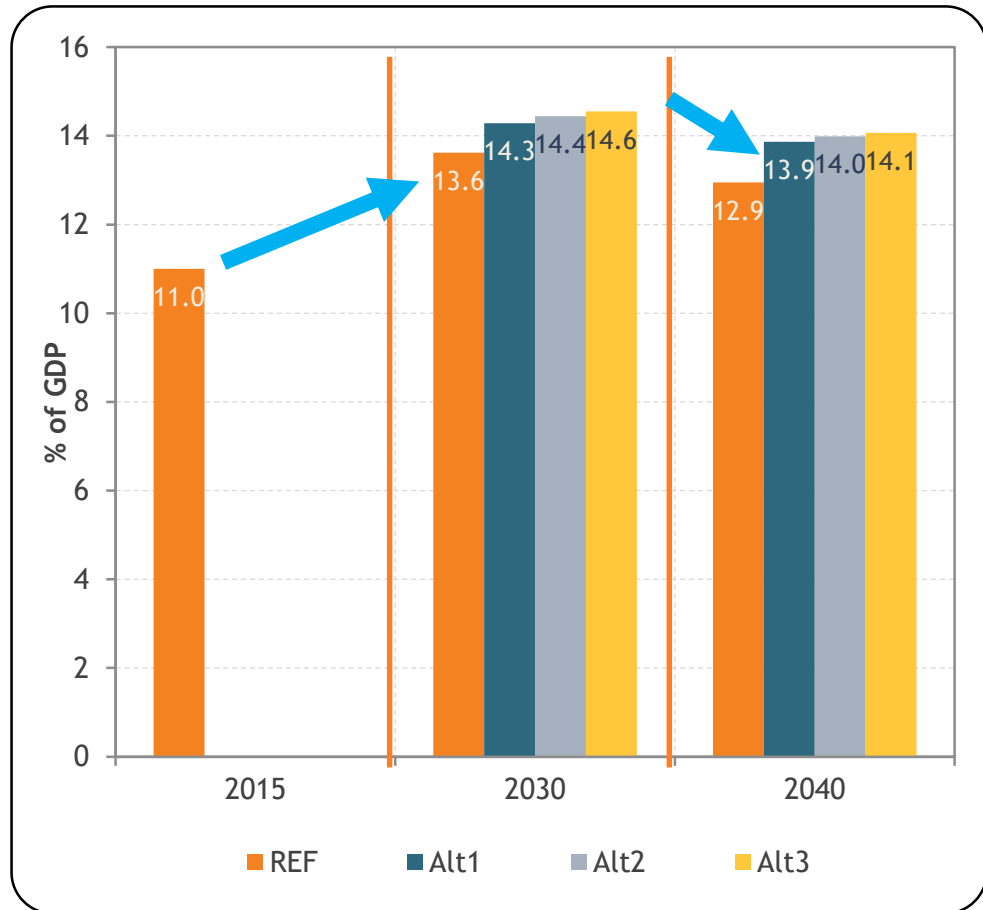
Part B of NECPs also refers to the assessment of (macro)economic impacts

- ✓ Our study provides the impact on several cost indicators:
 - Total energy system cost
 - Fossil fuels: external bill and trade balance
 - Energy costs in final demand sectors (investment expenditures, unit energy cost, etc.)
 - Electricity system cost (investment expenditures, average cost of power generation)

- ✓ Our study does not cover the macroeconomic, skills and social impacts

Some economic impacts (II)

- Total energy system costs
Related to GDP
- Encompasses
 - capital costs
 - energy purchase costs
 - direct efficiency investment cost
- Evolution CAPEX, OPEX-elec vs OPEX-fuel in REF vs policy scenarios



Source: FPB (WP 05-18).

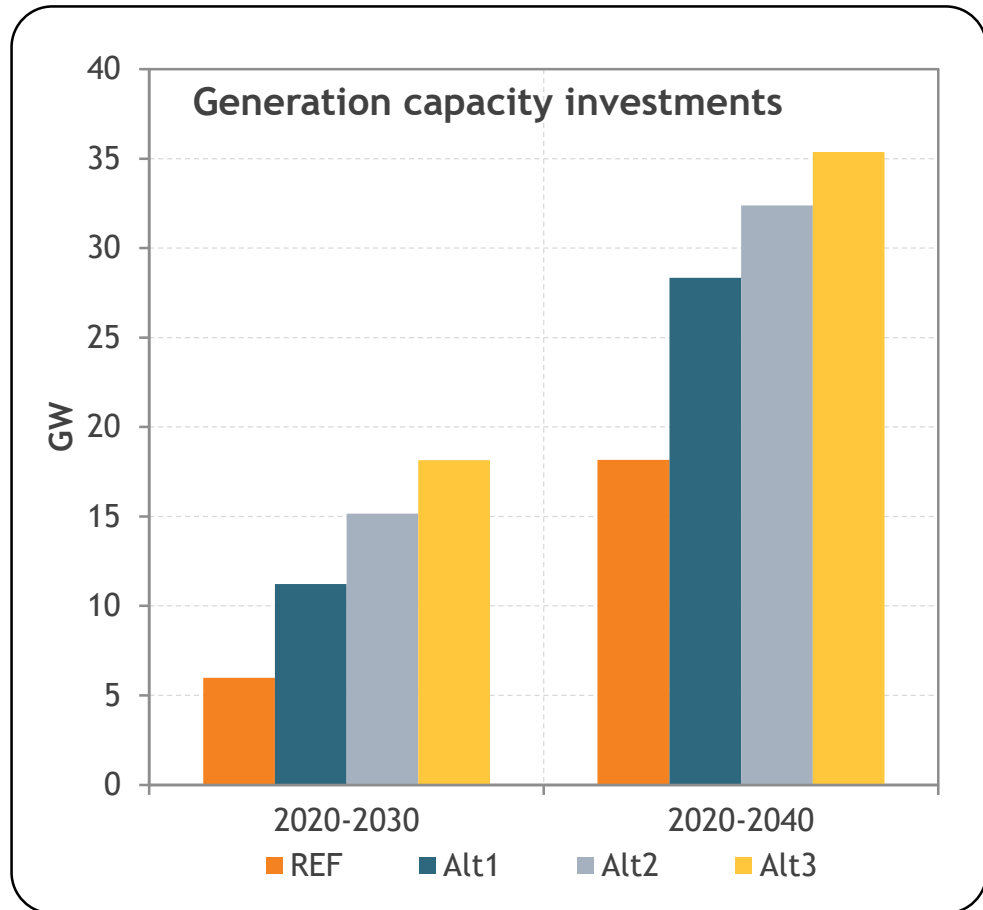


Some economic impacts (III)

- Investments ('20-'40)
18-35 GW
- Annual investment expenditures ('20-'40)
 - ✓ 1.2-1.6 billion EUR <> 0.6 billion EUR in REF
 - ✓ Not including expenditures for grid reinforcement
- <> Current investment climate
- “Wait and see”



32



Source: FPB (WP 05-18).

Hypothesis:

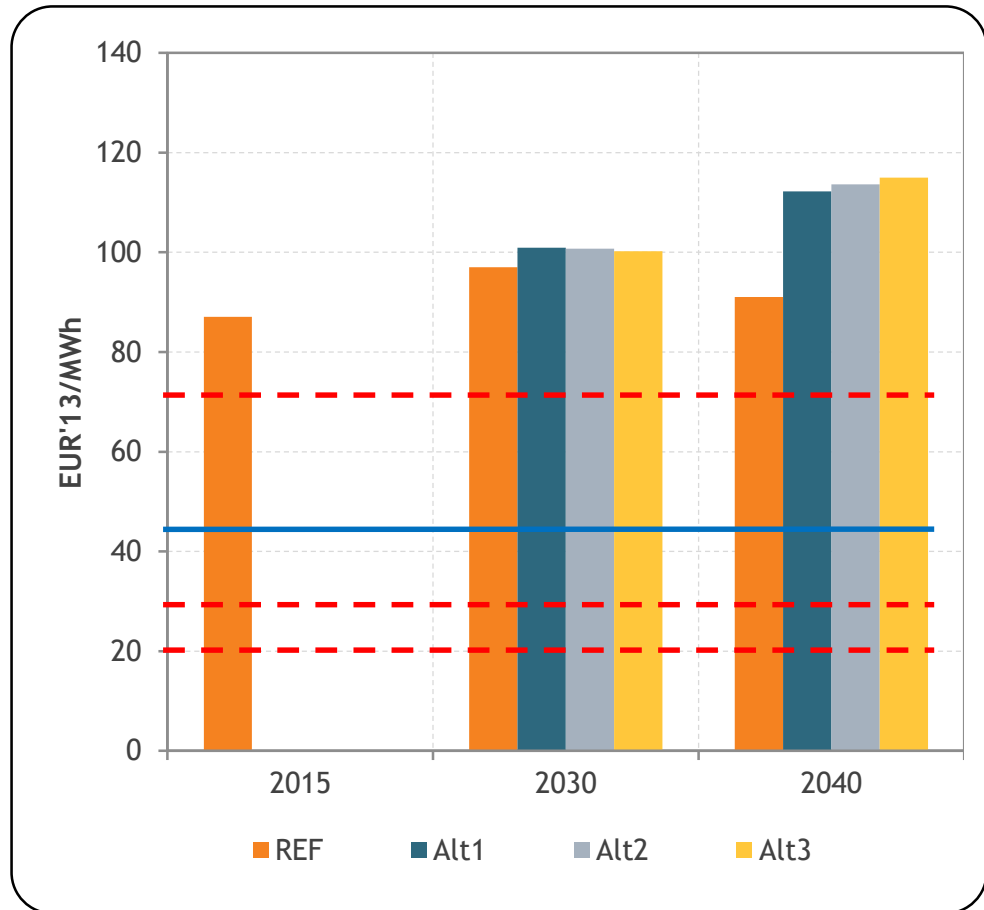
Mandatory wholesale market with MC bidding just to obtain optimal unit commitment + a perfect bilateral market of CfD for power supply through which generators recover capital costs

Some economic impacts (IV)

- Average electricity generation cost
≠ wholesale price
- 2030: increase
- 2040: slight decrease vs. further increase

“In the LT, it is uncertain whether wholesale prices based on existing market arrangements will be able to provide the revenues necessary to cover the total cost of investments”

Source: European Commission, 2015



Source: FPB (WP 05-18).



Thank you for your attention

dg@plan.be & dd@plan.be

www.plan.be → theme Energy